

RESOLUTION NO. 2014-154

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF ELK GROVE
ADOPTING A GENERAL PLAN AMENDMENT FOR THE SOUTHEAST POLICY
AREA AND BICYCLE, PEDESTRIAN, AND TRAILS MASTER PLAN PROJECTS;
PROJECT NOS. PL0016 AND WTL008;
GENERAL PLAN AMENDMENT 14-3**

WHEREAS, on November 19, 2003, the City Council adopted Resolution 2003-217 adopting the General Plan of the City of Elk Grove as required by State law; and

WHEREAS, the General Plan included Policy LU-32 establishing the Southeast Policy Area, as a future growth area of the City; and

WHEREAS, the City Council has directed the preparation of a strategic plan for the Southeast Policy Area as a City project ("Project 1"); and

WHEREAS, General Plan Policy PTO-2 and corresponding Action PTO-2-Action 3 directs the City to adopt a "comprehensive Parks and Trails Master Plan"; and

WHEREAS, in 2004, the City adopted the Bicycle and Pedestrian Master Plan;
and

WHEREAS, in 2007, the City adopted the Trails Master Plan; and

WHEREAS, in 2010, the City adopted the Parks and Recreation Master Plan;
and

WHEREAS, changes have occurred in State and Federal law regarding minimum qualifications for transportation funding; and

WHEREAS, the City desires to establish criteria for evaluating and prioritizing improvements as it relates to the City's annual Capital Improvement Plan; and

WHEREAS, the City desires to consolidate the existing Bicycle and Pedestrian Master Plan and Trails Master Plan into one Bicycle, Pedestrian, and Trails Master Plan (the Project), while concurrently updating the programs and policies ("Project 2"); and

WHEREAS, on June 19, 2014, the Planning Commission held duly-noticed public hearings for both Projects 1 and 2 as required by law to consider all of the information presented by staff and public testimony presented in writing and at the meeting; and

WHEREAS, Section 65358(b) of the California Government Code limits the City to four (4) General Plan amendments annually; and

WHEREAS, for this reason, and to accommodate development, the City will consolidate General Plan Amendments as one amendment approval, to be brought back to the City Council at a future time; and

WHEREAS, the City Council held duly-noticed public hearings as required by law to consider all of the information presented by staff and public testimony presented in writing and at the meeting; and

WHEREAS, on July 9, 2014, the City Council adopted Resolution No. 2014-151, certifying an Environmental Impact Report (EIR) for the Southeast Policy Area Strategic Plan Project; and

WHEREAS, on July 9, 2014, the City Council adopted Resolution No. 2014-153, finding the Bicycle, Pedestrian, and Trails Master Plan exempt from the California Environmental Quality Act (CEQA) pursuant to State CEQA Guidelines Section 15183 (Projects Consistent with a Community Plan, General Plan, or Zoning);

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Elk Grove hereby adopts the following General Plan Amendment:

A. Relative to the Southeast Policy Area Project (PL0016), the General Plan is amended as provided in Exhibit A based upon the following finding:

Finding: The General Plan Amendment is consistent with the goals and policies of the Elk Grove General Plan.

Evidence: The proposed General Plan Amendment would update two figures in the Circulation Element and would update Land Use Policy LU-32 consistent with the planning for the Southeast Policy Area. The changes to the circulation figures clarify the alignment of future light rail and of arterial and collector roadways, consistent with Policies CI-9 and CI-10. The changes to Policy LU-32 provide a reference to the Southeast Policy Area Community Plan; this amendment is internally consistent with the balance of the General Plan as it only relates to the Southeast Policy Area and does not affect other policy areas of the General Plan (e.g., circulation, open space, conservation, safety, noise).

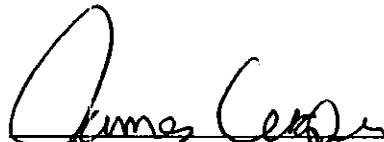
B. Relative to the Bicycle, Pedestrian, and Trails Master Plan Project (WTL008), the General Plan is amended as provided in Exhibit B based upon the following finding:

Finding: The proposed amendments to the General Plan are consistent with the goals and policies of the Elk Grove General Plan.

Evidence: The proposed amendments to the General Plan's Parks, Trails, and Open Space Element policies and actions are consistent with the proposed Bicycle, Pedestrian, and Trails Master Plan. Specifically, the amendments correct references to the consolidated Bicycle, Pedestrian, and Trails Master Plan and remove the previous

trails map from the General Plan document. These amendments update General Plan Policies PTO-1 through PTO-8 and are internally consistent with the balance of the General Plan.

PASSED AND ADOPTED by the City Council of the City of Elk Grove this 9th day of July 2014




JAMES COOPER, VICE MAYOR of the
CITY OF ELK GROVE

ATTEST:



JASON LINDGREN, CITY CLERK

APPROVED AS TO FORM:



JONATHAN P. HOBBS,
CITY ATTORNEY

EXHIBIT A

Note to Reader: Proposed changes are shown in ~~strikeout~~/underline with proposed deletions shown with ~~strikeout~~ and additions shown with an underline.

Introduction

The Community Plan discussion on page 16 is amended to read as follows and a discussion of specific plans is added:

The Elk Grove Community Plans

~~At the time of incorporation, the Elk Grove~~ Prior to incorporation, the Elk Grove community was governed by the Sacramento County General Plan and Zoning Code ~~were which included accompanied by the Elk Grove Community Plan and the Franklin-Laguna Community Plan planning documents, first approved in the late 1970s. These documents which provided some limited policy direction and a land use map which frequently differed from the land use map of the General Plan or the zoning map— and in some cases were not consistent with either.~~

With the adoption of ~~this~~ the 2003 General Plan, the need for ~~the~~ these specific Community Plans—~~adopted by the County in order to provide planning at a more detailed level than was possible at the time the County's community plans were first adopted—is~~ was no longer valid ~~necessary~~. Therefore, ~~this~~ the General Plan ~~supersedes~~ did not incorporate the Elk Grove Community Plan and the Franklin-Laguna Community Plan, which are no longer in effect.

As the City continues to grow and develop, the City may identify the need to establish new community plans for specific areas where more detailed policies than are available in this General Plan are necessary for successful development. New community plans will be established as part of this General Plan. Specifically, the City has prepared and adopted the Southeast Policy Area Community Plan, which will guide development in the Southeast Policy Area.

Circulation Element

Figure CI-1 is amended to read as follows:

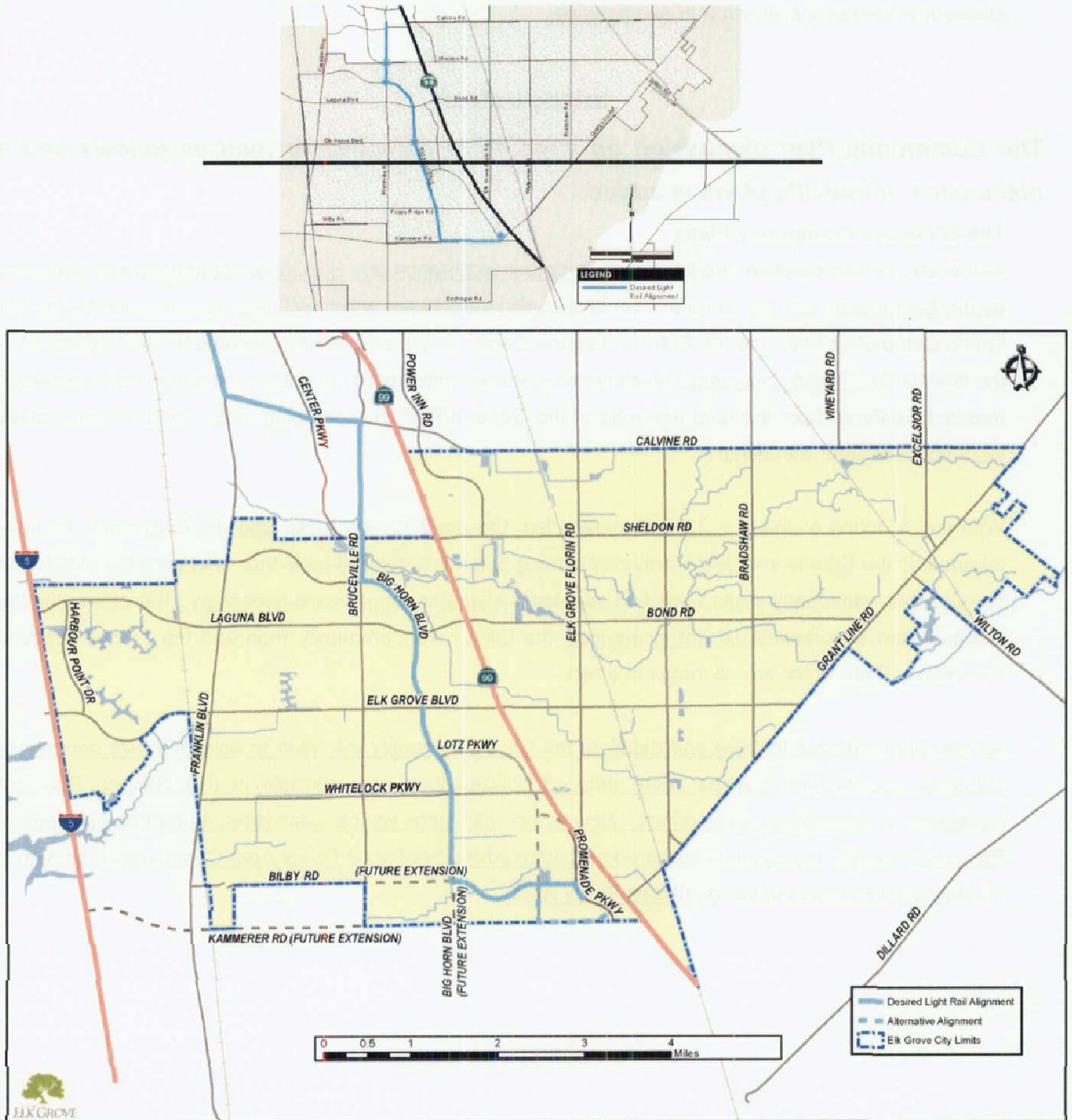


Figure CI-2 is amended to read as follows:



Land Use Element

Policy LU-36 is amended to read as follows:

LAND USE POLICY AREA: SOUTHEAST POLICY AREA

LU-32 Development in the Southeast Policy Area shall comply with the policies and provisions of the Southeast Policy Area Community Plan.

- ~~Development in the Southeast Policy Area shall not occur, and no land use entitlements shall be granted, until a master plan has been prepared and approved by the City.~~
- ~~The master plan shall, at a minimum, include the following specific components:~~
 - ~~Detailed designation of land uses;~~
 - ~~A master plan for key backbone infrastructure (e.g., water, sewer, drainage, roads);~~
 - ~~Architectural standards, development regulations, or other planning that describes the form and function of new development; and~~
 - ~~Other components as directed by the City Council as being necessary for the proper and comprehensive planning of the policy area.~~
- ~~The City Council may, at its discretion, waive the requirement of preparation of a master plan of the Southeast Policy Area prior to the approval of a land use entitlement when, at the determination of the City Council after a recommendation by the Planning Commission, the project meets the following criteria:~~
 - ~~The project is a minimum of 100 acres in size; and~~
 - ~~The project is located in an area of the Southeast Policy Area that will allow for the orderly and strategic extension of utilities and infrastructure to serve the development; and~~
 - ~~The project:~~
 - ~~Will improve the jobs-housing balance of the City and/or stimulate job creation and retention; and/or~~
 - ~~Is of city-wide significance, providing a needed or desired amenity, feature, or other aspect as determined by the City; and~~
 - ~~Approval of the project will not inhibit future master planning efforts.~~

EXHIBIT B

Note to Reader: Proposed changes are shown in ~~strikeout~~/underline with proposed deletions shown with ~~strikeout~~ and additions shown with an underline.

Parks, Trails, and Open Space Element

Policies and Actions PTO-1 through PTO-8 are amended to read as follows:

PARKS, TRAILS, AND OPEN SPACE POLICIES: PARKS AND TRAILS

PTO-1 The City of Elk Grove supports the development, maintenance, and enhancement of parks and trails serving a variety of needs at the neighborhood, area, and citywide level. The City may seek to accomplish the provision of parks and trails in cooperation with the ~~Elk Grove~~ Cosumnes Community Services District (CCSD).

PTO-1-Action 1 As part of the review of development projects, ensure that public parks and trails are provided which meet the City's and CCSD's criteria and which implement the ~~City's Parks and Trails Master Plan~~ CCSD/City Parks Master Plan and City Bicycle, Pedestrian, and Trail Master Plan.

PTO-2 The City specifically supports the provision of parkland at a rate which exceeds the levels historically (prior to adoption of this General Plan) provided in Elk Grove. Parks shall be provided which meet community needs and desires.

PTO-2-Action 1 The City shall conduct a "nexus study" to determine the demand for parkland in the city and the reasonable relationship between the demand and the type of development project to support the imposition of parkland dedication and/or fees.

PTO-2-Action 2 To the extent consistent with applicable state law, the City and CCSD shall develop criteria defining the types of parks and trails to be developed, including criteria defining desired:

- Park types and sizes
- Park facilities by type
- Locational criteria
- Spacing
- Trails and related facilities by type and function

PTO-2-Action 3 The City and CCSD shall adopt a comprehensive ~~Parks and Trails~~ Master Plan, which provides information on parks criteria, and planned parks, ~~and The City shall also adopt a Bicycle, Pedestrian, and Trail Master Plan~~ that shall provide information regarding offstreet recreational, walking, equestrian, and multi-use trails. Prior to the adoption of ~~the parks standards and the Parks and Trails~~ these Master Plans, the City shall require the provision of parks as part of development projects to implement the City's parkland standards. The size, location, and facilities provided in these parks may be determined on a case-by-case basis.

PTO-3 Funding for maintenance of parks and/or trails shall be assured to the City's satisfaction prior to the approval of any Final Subdivision Map, which contains or contributes to the need for a public parks and facilities.

PTO-3-Action 1 The City shall pursue the implementation of funding mechanisms to provide for the long-term maintenance of parks and/or trails in those instances where funding is not available from other sources. Such mechanisms may include local or regional assessment districts, homeowners associations, or other methods as determined appropriate by the City.

PTO-4 New residential developments may be required to, at a minimum, provide parks consistent with the Quimby Act (CA Govt. Code Section 66477), through land dedication, fees in lieu, or on-site improvements at a standard of five (5) acres of land for parks per 1,000 residents. Land dedication and/or payment of in-lieu fees shall be required consistent with state law. Land dedication and/or fees may be required pursuant to other policies in this Element with or without the use of the authority provided in the Quimby Act, or in combination with the Quimby Act and other legal authority.

PTO-4-Action 1 The City and CCSD shall adopt standards designating which types of lands shall be considered "parks" for the purpose of implementing Quimby Act requirements.

PTO-5 The City encourages the ~~Elk Grove~~ Cosumnes Community Services District to develop self supporting recreation programs for those activities that go beyond providing for basic recreation needs. Examples include outdoor and indoor sports complexes, aquatic centers, and community centers. The City may also develop and operate such programs independently.

PTO-6 The City encourages park development adjacent to school sites and the formation of joint use agreements between school and park districts.

PTO-6-Action 1 During the review of proposed development projects, comment to the ~~Elk Grove~~ Cosumnes Community Services District and the Elk Grove Unified School District to encourage location of schools adjacent to parks.

Please see the Public Facilities/Finance Element for additional policies related to the locations of public schools.

PTO-7 The trails system in Elk Grove should provide for connectivity, so that all trails are linked to the extent possible for greater use as recreational and travel routes. The following features should be included in the trails system in Elk Grove:

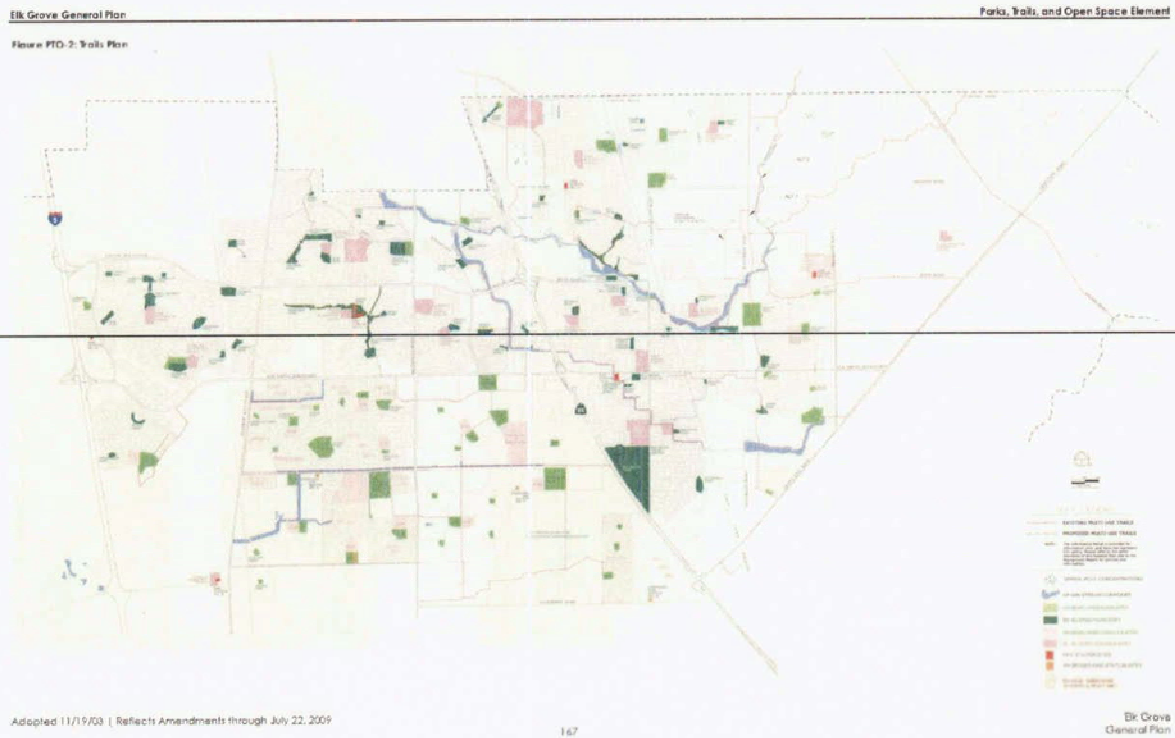
- Trails should link residential areas with parks, commercial and office areas, and other destinations.
- Trails along major roadways should avoid meanders or other design features which make bicycle use less convenient or safe.
- Trails should be located off-street to the extent possible.
- Easements such as access roads should be placed in joint use as trails.

PTO-8 ~~The City's desired trails system is shown in Figure PTO-2. Flexibility shall be considered when making decisions on specific trail locations within projects, so long as the trails shown in figure PTO-2 are implemented and other policies (such as connectivity) are incorporated in the trails system. The City shall maintain and implement a Bike, Pedestrian, and Trail Master Plan that carries out the goals and policies of the General Plan and defines the following key elements:~~

- The type and location of bike, pedestrian, and trail segments.
- Standards for bike, pedestrian, and trail improvements.
- Funding and implementation of the proposed bike, pedestrian, and trail system.

PTO-8-Action 1 As part of the review of development projects, ensure that trails bike, pedestrian, and trail facilities are provided which that meet the City's criteria and which that implement the City's desired trails plan.

Figure PTO-2: Trails Plan, as illustrated below, is hereby deleted from the General Plan:



**CERTIFICATION
ELK GROVE CITY COUNCIL RESOLUTION NO. 2014-154**

STATE OF CALIFORNIA)
COUNTY OF SACRAMENTO) ss
CITY OF ELK GROVE)


I, Jason Lindgren, City Clerk of the City of Elk Grove, California, do hereby certify that the foregoing resolution was duly introduced, approved, and adopted by the City Council of the City of Elk Grove at a regular meeting of said Council held on July 9, 2014 by the following vote:

AYES : **COUNCILMEMBERS:** *Cooper, Detrick, Hume, Trigg*

NOES: **COUNCILMEMBERS:** *None*

ABSTAIN : **COUNCILMEMBERS:** *None*

ABSENT: **COUNCILMEMBERS:** *Davis*


**Jason Lindgren, City Clerk
City of Elk Grove, California**